



Government of Malawi

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**PILOT PROGRAM FOR CLIMATE RESILIENCE  
(PPCR)**

**SCOPING MISSION**  
29<sup>th</sup> February – 04<sup>th</sup> March 2016

**AIDE MEMOIRE**



## I. INTRODUCTION

1.1 A Joint Scoping Mission of the Pilot Program for Climate Resilience (PPCR) from the African Development Bank (AfDB) and the World Bank (WB) visited Malawi from 29<sup>th</sup> February to the 4<sup>th</sup> March 2016. The mission was a follow-up to endorsement from the Climate Investment Fund (CIF) PPCR Sub-Committee of Malawi's Expressions of Interest to join as a PPCR recipient country. The PPCR supports countries to mainstream climate resilience into core development planning.

1.2 The overall objective of the mission was to initiate support to the Government of Malawi (GoM) to prepare a Strategic Plan for Climate Resilience (SPCR) for the Pilot Program for Climate Resilience for submission to the CIF administration Unit for approval and endorsement by the PPCR Sub-Committee. The mission also provided an opportunity to discuss priorities for inclusion of the Government of Malawi's preparation grant submission. This could provide up to US\$ 1.5 million of PPCR financing to support preparation and early implementation of the Strategic Plan for Climate Resilience (SPCR). Following endorsement of the SPCR, Malawi would then become eligible for Phase 2 financing from the PPCR to implement investment priorities included in the SPCR.

1.3 Mission members from the AfDB comprised: Mr. Léandre GBELI, Principal Agricultural Economist (Team Leader), Mr. Gareth PHILLIPS, Chief Climate and Green Growth Officer (Coordinator of PPCR and FIP at AfDB); Mr. Vinda KISYOMBE, Agricultural Officer, Malawi Country Office (MWFO); Mr. Ambrose S. ORODA, Environmental Specialist (Consultant). The team from the World Bank (WB) included: Mr. Ross HUGHES, Senior Natural Resources Management Specialist (Co-Team Leader and PPCR Task Team Leader); Mr. Francis S. NKOKA, Disaster Risk Management and Climate Change Adaptation Specialist (WB Country Office in Malawi); and Mr. Simon Croxton, Climate Change (Consultant).

1.4 The Ministry of Finance, Planning, and Economic Development (MoFEPD) and the Ministry of Natural Resources Management, Energy and Mining (MoNREM), jointly hosted the mission, and as such arranged all meetings with officials from the following Ministries and Departments: Ministry of Agriculture, Irrigation and Water Development (MoAIWD); Ministry of Economic Planning and Development; and the Department of Disaster Risk Management Affairs. They also organized meetings with Civil Society Representatives, and Development Partners (UNDP, FAO, the European Union, the Royal Norwegian Embassy and the Department for International Development/U.K Aid).

1.5 Mr. Nations Msowoya chaired the wrap-up meeting on behalf of Secretary to the Treasury on 4<sup>th</sup> March, 2016 during which Mission findings and agreed actions were discussed. This *Aide Memoire* summarizes key issues and agreements reached.

1.6 The Mission wishes to express its gratitude to the Government of Malawi (GoM) and to partner institutions for the courtesy they extended and the cooperation they provided. It

recognizes the leadership provided by the Chief Director at MoNREM, Ms Yanira Ntupanyama, Ms Shamiso Nandi Najira, Chief Environmental Officer and Technical Focal Point for PPCR, MoNREM, and Mr. Nations Msowoya, National Focal Point for PPCR, MoFEPD, for facilitating and coordinating the Mission tasks. It also appreciates the co-operation received from all the Government line ministries and Departments, and non-governmental organizations that were visited during the Mission. The conclusions and recommendations of the Mission are summarized in this Aide Memoire, which has been prepared and signed, *ad referendum*, pending the approval of Senior Management of AfDB and the World Bank. The Mission also acknowledges with thanks the support of staff in the AfDB and World Bank offices in Malawi.

1.7 As rules of the Climate Investment Funds require disclosure of mission Aide Memoires, the Government consented to classify the Aide Memoire as public and will accordingly be disclosed by the CIF Administration Unit. In addition, the following agreements and confirmation were put on record:

## **II. BACKGROUND**

2.1 The Government of Malawi (GoM) has made notable progress to address the adverse impacts of climate change. The Malawi Growth and Development Strategy II sets climate change as one of the key Priority areas (KPAs) and climate resilience is one of many mechanisms that spur agricultural growth and development. The Country has developed a National Climate Change Policy which the Mission was informed would be reviewed and approved at the next Cabinet meeting, and, with the support of a range of development partners, initiated several other activities aimed at climate resilience. Other relevant policy and planning related initiatives include the approval and submission to UNFCCC of the Malawi Intended Nationally Determined Contribution (INDC) document, approval of a national REDD+ Strategy, a Climate Action Intelligence, National Adaptation Action Plan (NAPA); (v) Nationally Appropriate Mitigation Action (NAMA); (vi) the First and Second National Communications to the United Nations Framework Convention on Climate Change; (vii) the Sustainable Development Goals. GoM has also prepared a National Climate Change Investment Plan, has undertaken a range of policy initiatives and projects aimed at enhancing resilience in the country.

2.2 The National Climate Change Investment Plan identifies broad priorities for investment. Those for adaptation/resilience comprise integrated watershed management, climate resilient agriculture and infrastructure and enhancing disaster risk management, complemented by investments in research and institutional capacity building. Similar priorities emerged during discussions throughout the mission, although a range of other priorities and ideas were also expressed. This investment plan will provide a useful departure point for the development of the SPCR, although further prioritization and specificity will be needed.

## **III. KEY MISSION FINDINGS AND AGREEMENTS**

### **Outcomes from the Meetings and Discussions with Stakeholders**





3.1 The mission's discussions with the CISONECC and CEPA, the two network organizations of national civil society organizations highlighted that CSOs, NGOs and other Community Based Organizations (CBOs) offer a rich and diverse source of experience on a wide range of climate resilience and natural resource management issues. Malawi CSOs collaborate with Government Agencies on development policy.

3.2 The mission was also informed that consultations with the private sector had recently taken place, with the participation of the following firms: Raiply, Illovo, ESCOM, Water Boards, Tobacco Companies.

3.3 The Mission's discussions with MoFEPD and with line ministries highlighted a diverse range of ongoing initiatives designed to address climate resilience - supported by a range of development partners. A recent inventory of interventions related to climate change lists over 30 ongoing projects with direct or indirect objectives related to climate resilience and disaster risk reduction and management. There do not appear to be any consolidated analyses of lessons learned from this extraordinarily-wide range of interventions, and this points to a need for such analysis to be undertaken quickly as part of preparatory activities, complemented by appropriate knowledge management and dissemination efforts.

**Mission's Findings on Government Priorities for the Preparatory Grant**

3.4 Priorities for utilization of the preparatory grant were discussed with MoFEPD and MoNREM. These included:

- (i) A study on transformational ideas for building climate resilience which would look at key themes where progress can be made to address major problems such as: managing the use of biomass fuels; developing sustainable catchment systems; the introduction and use of modern Hydromet technologies, and understanding how policy incentives and disincentives impact the uptake of climate resilient development patterns. Findings of these and other studies could also inform the next National Development Planning Strategy that will be prepared in 2016/17 financial year and the implementation will run from 2017/18 to 2022/23 financial years.
- (ii) a study that consolidates lessons learned and best practices that have emerged from the many recent and on-going initiatives in Malawi focused on building climate resilience, such as those supporting watershed development; climate smart agriculture; and climate resilient livelihoods at the local level;
- (iii) support for Green Climate Fund accreditation, as well as, support for other policy and legal framework initiatives being undertaken;
- (iv) support to strengthen coordination, across government and with other stakeholders, for preparing the SPCR, and subsequent climate change resilience initiatives. This support function would be hosted by MoFEPD and/or MoNREM; and



- (v) support a regional study on the impact of changes in rainfall, water quality, threats to biodiversity and nefarious anthropogenic activities on Lake Malawi and Shire River, irrigation systems for climate smart agriculture and conservation agriculture, as well as, management of fisheries in Lake Malawi;
- (vi) support coordination among Lake Malawi riparian States on the formulation of a Lake Basin Convention for subsequent development of a Fisheries Management Plan

**Mission Agreements Reached and Next Steps:**

3.5 The following agreements were reached during the mission:

- (i) It was agreed that MoFEPD will indicate to the CIF Administration Unit their choice of Lead MDB by 11 March 2016;
- (ii) it was agreed that MoFEPD will indicate to the CIF Administration Unit whether the US\$1.5 SPCR preparatory grant will be managed as recipient-executed or bank executed grant by 11 March 2016; and
- (iii) MoFEPD confirmed that the US\$1.5 million SPCR preparatory grant would not need to be placed on budget and that a Special Account to receive these funds could be established within a short period of time.
- (iv) Set up a task force team to lead in the operationalisation process of the roadmap

3.6 The next steps are detailed in the following table with two options for the submission of the SPCR to the PPCR Sub-Committee. GoM should inform the MDBs of their preferred timeline as soon as possible. GoM's attention is drawn to the notes at the end of this table:

ACTIVITY	RESPONSIBILITY*	NOV 2016 DEADLINE	MAY 2017 DEADLINE
Confirm Roadmap for the PPCR preparation	MoFEPD	11 March	11 March
Confirm the findings and recommendations of the aide memoire	MoFEPD	11 March	11 March
Decision on MDB leadership submitted by Min Finance and Economic Development (MoFED) to CIF AU	MoFEPD	23 March	23 March
Submit draft application for PPCR preparation grant for MDB review.	MoFEPD	18 March	18 March
Submit comments and proposed revisions on preparation grant application.	MDB	24 March	24 March
Identification of priorities for use of preparation funds (e.g. studies, IMS development etc)	MoFEPD and MDBs	24 March	15 April
Submit preparation grant request to CIF AU	MoFEPD	31 March	31 March



ACTIVITY	RESPONSIBILITY*	NOV 2016 DEADLINE	MAY 2017 DEADLINE
Finalize ToRs for SPCR consultant(s)	MoFEPD	31 March	31 March
Prepare and submit ToR for prior review of SPCR preparatory studies	MoFEPD and MDBs	31 March and ongoing	29 April and ongoing
<b>Appointment of SPCR consultant</b>	MoFEPD	29 May	27 June
Mobilization of consultants for preparation studies and specialized TA support	MoFEPD and MDBs	29 May	27 June
Prepare stakeholder engagement plan	MoFEPD	27 June	1 Aug
Prepare and submit for lead MDB review procurement plans for PPCR preparation funds	MoFEPD	27 June	1 Aug
Prepare and submit to CIF AU the ToR for the First Joint Mission (5 weeks ahead of mission dates)	MoFEPD	25 July	22 Aug
Confirm the steering and oversight arrangements for PPCR	MoFEPD	1 Aug	29 Aug
Submit mission invitation/announcement to development partners and CSOs	MoFEPD	1 Aug	29 Aug
Finalize inception report for review prior to 1st joint mission (4 weeks prior to mission)	MoFEPD	15 Aug	12 Sept
Detailed agenda development and conference calls to review agenda	MoFEPD	15 Aug	12 Sep
Identify expert reviewer	MoFEPD and MDB	15 Aug	12 Sep
Prepare and circulate annotated outline of SPCR	MoFEPD	15 Aug	12 Sep
<b>Undertake First Joint Mission</b> (ideally including field visits)	MoFEPD and MDBs	29 Aug – 9 Sept	26 Sept – 7 Oct
Prioritization consultation workshop on key themes identified during the first joint mission.	MoFEPD, MDBs, DPs and CSOs	7 Sept (during 1 <sup>st</sup> JM)	5 Oct (during 1 <sup>st</sup> JM)
Progress Presentation submitted to sub-committee (optional)	MoFEPD	n/a	Nov 2016
Complete (final) draft of SPCR	MoFEPD	16 Sep	12 Dec
Expert peer review (1) (running in parallel)	PR	16 Sep	12 Dec
Prepare and submit to CIF AU the ToR for the Second Joint Mission (5 weeks ahead of mission dates)	MoFEPD	22 Aug (before 1 <sup>st</sup> JM)	12 Dec
Detailed agenda development and conference calls to review agenda	MoFEPD	9 Sep	12 Dec
<b>Undertake Second Joint Mission</b>	MoFEPD and MDBs	26 – 30 Sep	16 – 27 Jan 2017
Host SPCR Validation workshop	MoFEPD, MDBs, DPs and CSOs	28 Sep (consider bringing PR?)	25 Jan 2017
Submit mission invitation/announcement to development partners and CSOs	MoFEPD	7 Sep	12 Dec 2016
Revision of investment plans following review and consultations	MoFEPD and MDBs	3 Oct	27 Feb 2017
Investment plan (including provisional selection of pilot investments) Final Draft	MoFEPD	10 Oct	6 Mar 2017
Expert Review (2) running parallel to final drafting, completed by	PR	10 Oct	20 Mar
Final review and GoM approval	MoFEPD	17 Oct	17 Apr
Submit investment plans to CIF AU	MoFEPD	17 Oct	17 Apr

- \* Responsibility is shared between GoM and MDBs throughout. This column indicates which institution is ultimately responsible for the action. MDB refers to lead MDB. Most of the tasks listed under the responsibility of the MoFEPD would be completed by the SPCR consultant(s).

### **Notes on Nov 2016 approval**

The timeline for submission for the Nov 2016 meeting is very difficult to achieve. Any delay in the process would render achieving the submission almost impossible and there is no doubt that the SPCR would be prepared without the full benefit of results from TA work carried out by MDBS and the GoM. Whilst this work can continue after the approval of the SPCR, there is a significant risk that the plan would be rejected by the Sub-Committee for re-submission in May 2017. For example, the agenda and notification for the second Joint Mission will need to be sent out before the First Joint Mission takes place. If there is an intersessional meeting in Feb 2017 it would ease the timeline but this has not yet been confirmed.

### **Notes on May 2017 approval**

It is proposed that a representative from GoM would attend the Nov 2016 sub-committee meetings in order to present progress on the Malawi SPCR and ensure that the sub-Committee is aware of progress (i.e. to strengthen the case for ear-marking any PPCR replenishment funds for Malawi).

## **IV. CONCLUSION AND RECOMMENDATIONS**

### **4.1 CONCLUSION**

4.1.1 The scoping mission of the Malawi PPCR took place as planned, and was conclusive, the participation of as many stakeholders as possible, including, line Ministries and Departments, Civil Societies, and the Donors' and Development Partners' Community was realized. All participants welcomed the country's PPCR initiative, not only for the resources the program is expected to mobilize, but also for the role it is intended to play, in coordination of the interventions of the financial and development partners that are currently insufficiently harmonized, without processes to assess the desired resilience they are generating and lessons they are learning.

4.1.2 In order, to prepare the Strategic Program for Climate Resilience (SPCR) for the country, in a timely and efficient manner, the Scoping Mission formulated the following recommendations:

### **4.2 RECOMMENDATIONS**

- (i) The Government should officially communicate to the CIF Administration Unit the designated Lead MDB for the Malawi PPCR, by 11 March 2016;
- (ii) the Government is invited to confirm the agreed Roadmap for processing the SPCR (page 5), as soon as possible to help move the process forward;



- (iii) The Government of Malawi should immediately start the process to access the US\$ 1.5 Million Grant, for the preparation through the designated Lead MDB;
- (iv) the Government should officially indicate to the CIF Administration Unit whether the US\$ 1.5 Million SPCR preparatory grant will be managed as recipient-executed or bank-executed grant by 11 March 2016; and
- (v) MoFEPD confirmed that the US\$1.5 million SPCR preparatory grant would not need to be placed in the national budget, but a special account to receive these funds could be established in a short period of time. The Mission therefore urges Government to put in place the necessary steps to that effect.

Lilongwe, Malawi  
Friday, March 04<sup>th</sup>, 2016

**On Behalf of the Government of  
Malawi**

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**Dr. Ronald Mangani, PhD.**  
Secretary to the Treasury

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**On Behalf of the Mission (African  
Development Bank and World Bank)**

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**Mr. Andrew MWABA**  
Resident Representative of the African  
Development Bank

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# ANNEXES

**REPUBLIC OF MALAWI**  
**PPCR SCOPING MISSION**  
Lilongwe, Malawi, 29<sup>th</sup> February to 04<sup>th</sup> March 2016  
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**REPUBLIC OF MALAWI**  
**PPCR SCOPING MISSION**  
Lilongwe, Malawi, 29<sup>th</sup> February to 04<sup>th</sup> March 2016  
**MISSION PROCESS AND CONSULTATIONS**

**I. Consultations Process**

1.1 The Mission met with a broad range of stakeholders that included Finance, Economic Planning and Development; key line function ministries including Ministry of Natural Resources, Energy and Mining; Ministry of Water and Irrigation; Ministry of Economic Planning and Development; Ministry of Agriculture, Livestock and Fisheries, its various special purpose bodies including, Department of Environment Affairs, Department of Disaster Risk Management Affairs, Institute of Agricultural Research; bilateral donors and related organizations; multilateral institutions including UNDP, FAO and IFAD; civil society organizations including environment NGOs. Meetings took the form of both presentations and discussions.

1.2 The MDBs explained the objectives of the PPCR, shared examples of lessons learnt from other PPCR countries, and the expectations for the SCPR, including procedures for accessing preparatory funds by the GoM. Government presented their strategic initiatives to addressing climate change across the sectors, current and proposed activities that mainstream climate change policy/ agenda in Government. The Government also highlighted ongoing and recently supported activities including preparation of a national climate change policy and climate change investment plan. Line function ministries explained how they are climate proofing their sectors, the tools which they are developing and using, their plans for future implementation and their needs and challenges.

1.3 Civil society organizations, represented by two umbrella bodies – Civil Society Network Organization on Environment and Climate Change (CISONECC) and Centre for Environmental Policy and Advocacy (CEPA) expressed the need for designing investment plans which engaged them and other civil society organizations in order to strengthen design and implementation, drawing on their comparative advantage in delivery at a community level and successful pilots. Development partners discussed their financing priorities and ongoing and planned programs for Malawi which provide good potential for leveraging support to the proposed forthcoming PPCR Processes.

1.4 The recent consultations with the Private Sectors which included the Raiply, Illovo, ESCOM, Water Boards, Tobacco Companies h indicated appreciation of the impacts of climate change and climate variability to their production processes. The impacts included low water levels in the water bodies due to the degraded catchments, low and poor agricultural production due to erratic rains, damage to the infrastructures due to heavy rains and flooding. The department of Environment Affairs has also engaged the private sector in Climate Change policy and the Climate Change Investment Plan consultations. Building climate resilience is the one of the major interest for the private sector as it will reduce production, process and other climate related risks.



## II. Program Preparation

2.1 **Leverage and linking resources:** To ensure maximum leverage, it would be important that once priorities are identified they are assessed against the pipeline of MDBs and other multilateral and bilateral funding initiatives, such as, International Development Assistance (IDA), African Development Fund (ADF), and other Development partners.

2.2 **Preparation Grants.** The GoM with the assistance of the MDBs should commence work to access the preparatory grants for SPCR preparation through either the World Bank or AfDB as appropriate. These resources could be used for: (i) hiring of consultants to support the writing and preparation of the SPCR including analysis of key issues, consultations and documentation, as well as knowledge exchange and learning events; (ii) technical assessment and analysis studies; (iii) workshops and consultations; and (iv) capacity building (both technical and institutional). These funds can also be used to strengthen the capacity of the designated coordinating unit as readiness for the program through hire of dedicated project staff. The finalized technical advisory proposals would be sent to the CIF Administrative Unit (AU) and approved by the PPCR MDB Committee. The MDB teams will provide technical assistance where and when necessary.



# ANNEXES

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- (iii) The Government of Malawi should immediately start the process to access the US\$ 1.5 Million Grant, for the preparation through the designated Lead MDB;
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- (v) MoFEPD confirmed that the US\$1.5 million SPCR preparatory grant would not need to be placed in the national budget, but a special account to receive these funds could be established in a short period of time. The Mission therefore urges Government to put in place the necessary steps to that effect.

Lilongwe, Malawi  
Friday, March 04<sup>th</sup>, 2016

**On Behalf of the Government of  
Malawi**

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**Ronald Mangani**  
Secretary to the Treasury

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**On Behalf of the Mission (African  
Development Bank and World Bank)**

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**Mr. Andrew MWABA**  
Resident Representative of the African  
Development Bank

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**REPUBLIC OF MALAWI**  
**PPCR SCOPING MISSION**  
Lilongwe, Malawi, 29<sup>th</sup> February to 04<sup>th</sup> March 2016  
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**REPUBLIC OF MALAWI**  
**PPCR SCOPING MISSION**  
Lilongwe, Malawi, 29<sup>th</sup> February to 04<sup>th</sup> March 2016  
**MISSION PROCESS AND CONSULTATIONS**

**I. Consultations Process**

1.1 The Mission met with a broad range of stakeholders that included Finance, Economic Planning and Development; key line function ministries including Ministry of Natural Resources, Energy and Mining; Ministry of Water and Irrigation; Ministry of Economic Planning and Development; Ministry of Agriculture, Livestock and Fisheries, its various special purpose bodies including, Department of Environment Affairs, Department of Disaster Risk Management Affairs, Institute of Agricultural Research; bilateral donors and related organizations; multilateral institutions including UNDP, FAO and IFAD; civil society organizations including environment NGOs. Meetings took the form of both presentations and discussions.

1.2 The MDBs explained the objectives of the PPCR, shared examples of lessons learnt from other PPCR countries, and the expectations for the SCPR, including procedures for accessing preparatory funds by the GoM. Government presented their strategic initiatives to addressing climate change across the sectors, current and proposed activities that mainstream climate change policy/ agenda in Government. The Government also highlighted ongoing and recently supported activities including preparation of a national climate change policy and climate change investment plan. Line function ministries explained how they are climate proofing their sectors, the tools which they are developing and using, their plans for future implementation and their needs and challenges.

1.3 Civil society organizations, represented by two umbrella bodies – Civil Society Network Organization on Environment and Climate Change (CISONECC) and Centre for Environmental Policy and Advocacy (CEPA) expressed the need for designing investment plans which engaged them and other civil society organizations in order to strengthen design and implementation, drawing on their comparative advantage in delivery at a community level and successful pilots. Development partners discussed their financing priorities and ongoing and planned programs for Malawi which provide good potential for leveraging support to the proposed forthcoming PPCR Processes.

1.4 The recent consultations with the Private Sectors which included the Raiply, Illovo, ESCOM, Water Boards, Tobacco Companies h indicated appreciation of the impacts of climate change and climate variability to their production processes. The impacts included low water levels in the water bodies due to the degraded catchments, low and poor agricultural production due to erratic rains, damage to the infrastructures due to heavy rains and flooding. The department of Environment Affairs has also engaged the private sector in Climate Change policy and the Climate Change Investment Plan consultations. Building climate resilience is the one of the major interest for the private sector as it will reduce production, process and other climate related risks.

2.1 **Leverage and linking resources:** To ensure maximum leverage, it would be important that once priorities are identified they are assessed against the pipeline of MDBs and other multilateral and bilateral funding initiatives, such as, International Development Assistance (IDA), African Development Fund (ADF), and other Development partners.

2.2 **Preparation Grants.** The GoM with the assistance of the MDBs should commence work to access the preparatory grants for SPCR preparation through either the World Bank or AfDB as appropriate. These resources could be used for: (i) hiring of consultants to support the writing and preparation of the SPCR including analysis of key issues, consultations and documentation, as well as knowledge exchange and learning events; (ii) technical assessment and analysis studies; (iii) workshops and consultations; and (iv) capacity building (both technical and institutional). These funds can also be used to strengthen the capacity of the designated coordinating unit as readiness for the program through hire of dedicated project staff. The finalized technical advisory proposals would be sent to the CIF Administrative Unit (AU) and approved by the PPCR MDB Committee. The MDB teams will provide technical assistance where and when necessary.