

# Gender and Social Considerations in Climate Adaptation: Implications for PPCR Programming

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#### **Social Dimensions of Climate Change**

"Climate change and climate variability worsen existing poverty, exacerbate existing inequalities, and trigger both new vulnerabilities and some opportunities for individuals and communities...Climate change interacts with non-climatic stressors and entrenched structural inequalities to shape vulnerabilities"

IPCC, AR5 2014





#### **Understanding Vulnerability and Adaptive Capacity**

- VULNERABILITY TO CLIMATE CHANGE: both *physical vulnerability* ('exposure' to climate hazards) and *social vulnerability* ('sensitivity' to climate risks, poverty, dependence on natural resource-based livelihoods; high social stratification or social exclusion (e.g., gender, caste, ethnicity, age, migrant status).
  - PPCR Investments: PHYSICAL Coastal zone management, polders against sea level rise; mangrove restoration; SOCIAL - National adaptation planning capacity; social protection... [HARD AND SOFT ADAPTATION]
- STRENGTHENING ADAPTIVE CAPACITY (at Household, Area, National and Regional levels) through climate investments to mitigate climate risk and enhance resilience.
- PPCR PROGRAMMATIC APPROACH WITH SUITE OF INTERVENTIONS
  - INVESTMENTS IN WHAT, FOR WHOM, TO WHAT END? / IP AS 'ECOSYSTEM' OF ELEMENTS; SEQUENCING
- ADAPTIVE CAPACITY is a dynamic state, based on e.g.,:
  - Human and social capital levels
  - Presence and quality of formal and informal institutions
  - Existing governance, policy and technology/ innovation frameworks
  - Resources such as fiscal status and planning systems
  - Interactions among local, sub-national and national investments in infr., capacity, enabling environment -- and decision-making under uncertainty
  - → ASSETS, RULES, AND INSTITUTIONAL DEVELOPMENT... for SUSTAINABILITY



#### Frontier Area in Adaptation: Migration and Climate Change

- Mobility responses to environmental degradation and climate change include: rural-rural; rural-urban; international (incl. circular/ temporary; permanent) - Short, medium and long-term responses
- ➤ Will this risk (to households, areas, and social cohesion) be considered in your investment plan; n.b., The potential target group is often less visible, more disperse (but may serve as an 'early warning' to governments of what threats larger population might face in future; Vulnerability rises exponentially over time e.g., Bangladesh hazard-prone regions repeatedly hit by extreme events lose ability to recover between events, at levels of households and sub-national economies)
- Specific support to environmental migrants in areas of RIGHTS, RESOURCES, AND VOICE can include:
- <u>Ex-post measures</u>: To cope with crisis/ transition environment
- <u>Ex-ante interventions</u>: To forestall migration



#### Migration and Climate Change - cont'd

Specific support to environmental migrants in areas of RIGHTS, RESOURCES, AND VOICE can include use of SYSTEMS APPROACHES with inter-related investments to address drivers of vulnerability, and support responses:

- **Ex-post**: (to cope with crisis/ transition environment)
  - Community-based planning approaches to urban development (in recipient areas) – re energy and water services provision; 'portable' rights to social services and insurance; social protection measures
  - Governance, voice and accountability: 'horizontal' peace-building between old and new residents; 'vertical' inclusion in urban planning
- <u>Ex-ante</u>: (to forestall migration)
  - Land tenure and land administration reforms (rural and peri-urban)
  - Area investments in rural sending areas to restore resource base (soil and water conservation, e.g., public works projects), and non-farm enterprise development
  - Agricultural extension and livelihoods diversification; Skill development ('Productive livelihoods')
  - → Monitoring for NATIONAL GOALS & OUTCOMES IN LARGER DEV. STRATEGY...

#### Poverty and social considerations in CIF Programs

**These are large challenges** but CIF overall maintains a focus on climate resilience of vulnerable groups, and adaptive capacity through:

- use of co-benefit indicators for all programs
- explicit poverty criteria among some programs re investment selection
- support to national and local climate planning institutions
- funding windows suckes Dedicated Grant Mechanism for Indigenous Peoples and

CTF Local Communities (REProgram)

 Large-scale projects in RE, EE and Transport; identifying distributional impacts, to move beyond safeguards approaches alone  Significant focus on portfolio investments with local impact, incl. offgrid investments & RE small enterprises  Communitylevel impacts & institutional development at all levels is central to PPCR program approach

PPCR PILOT PROGRAM FOR CLIMATE RESILIENCE

 Forest users and producers at center of landscapebased approach; Benefitsharing; tenure security; and development of forest-based livelihoods

FIP FOREST INVESTMENT PROGRAM



#### Gender and Vulnerability to Climate Change

- Climate change impacts are not gender-neutral, thus attention to gender is needed in both mitigation and adaptation finance
- Gender exacerbates vulnerability to climate change due to differences between women and men in:
  - Rights
  - Resources
  - Voice
  - Gender division of labor within household and at community level
- When gender-based inequalities interact within specific social, economic and governance institutions, climate vulnerability of particular groups -- most often women – is heightened.
- Gender-informed focus within programs and projects can address these concerns more directly



#### Gender-specific risks in the face of climate change

- Women and men have different vulnerabilities to climate impacts
- Women and men have different coping strategies and resources
- Gender-specific analysis, design, outreach and preparedness activities needed to overcome traditional barriers and biases
  - Women's effective participation in climate planning needs specific support
  - ASSETS AND 'RULES': Women's access to and control over a share of any new resources and assets that may be introduced through projects is crucial for equitable outcomes
- Opportunities to improve development co-benefits require closer examination of risks and benefits to specific groups, including women.





#### Gender in the CIF: Diagnosis

- CIF Gender Review (2013) found gender-responsive approaches in the CIF could be strengthened; Some slippage among sectors
- Recent portfolio review by CIF still sees gaps between IP and project levels (national mainstreaming efforts and plans, vs. project-specific assessment translated into gender-responsive components)
- Opportunities to improve development co-benefits by focus on risks and benefits to women. Requires examination of:
  - Stated goals and objectives (logic of impacts; how beneficiaries are envisioned)
  - Project technology choices;
  - Employment impacts;
  - Access to services (and steps taken to reduce barriers; extension/ hydromet to reach all users of agric. and weather info)
  - Project governance and monitoring (stakeholder engagement)
  - Safeguards implementation, incl. livelihoods and resettlement.

## CIF

#### **CIF GENDER ACTION PLAN – FY15-FY16**

- CIF Gender Action Plan approved June 2014:
- Plan mainstreams gender in CIF policy and programming via: (i) policy, (ii) program / technical support, (iii) analytical work, (iv) monitoring & reporting, and (v) knowledge & learning across CIF programs and sectors of interest
- Knowledge products under development
  - CIF Gender Guidelines by program;
  - CIF Gender Indicator support and monitoring;
  - Sector-specific Guidance Sheets (agri-business; water resources management; forest governance and others)
  - Analytical work on select topics: gender and renewable energy
- Approach builds on existing gender policies and safeguard measures of MDBs, and adds:
  - closer monitoring of project preparation and implementation
  - generation of new knowledge, and
  - enhancement of shared learning on gender in the CIF, including events
- Led by Sr. Gender Specialist, together with MDB CIF Gender Working Group of MDB representatives, and implemented together with pilot countries



## Nepal PPCR (ADB): Building Climate Resilience of Watersheds in Mountain Eco-Systems

**Design Feature:** WOMEN'S PARTICIPATION IN GOVERNANCE AND LOCAL RESOURCE MANAGEMENT: USD 24m project: Improving watershed planning in climate-vulnerable areas and community-based WRM for irrigation and domestic uses. Benefiting 35,000 households, with enhanced water productivity through improved agricultural practices.

Targeted goals for women's participation in water committees, including by Dalit women → For equity in local water allocation arrangements, micro-irrigation considerations



### Zambia PPCR (IBRD): Strengthening Climate Resilience and the Barotse Sub-Basin

Design Features: TARGETING, CUSTOMIZED SUPPORT, INVESTMENT

CRITERIA/ QUOTAS: USD 36m project: Strengthens Zambia's national institutional structure for climate resilience and improves adaptive capacity of vulnerable communities in Barotse sub-basin. Targets 25,800 households in 8 districts, including FHHs. Includes focus on climate information services, and reserves at least 30% of individual 'champion grants' for women for local adaptation activities.

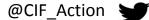




For more info on gender support, contact MDB focal point or Anne Kuriakose, CIF AU Email akuriakose@worldbank.org

www.climateinvestmentfunds.org w







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