



## ***FOREST INVESTMENT PROGRAM (FIP – Burkina Faso)***

***Aide Memoire – Scoping mission  
Ouagadougou - 11 - 13 October 2010***



# **Aide Memoire of the FIP Scoping Mission, Burkina Faso**

**11 – 13 October 2010**

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## **I. INTRODUCTION**

1. The Forest Investment Program (FIP) is one of the three targeted programs of the Strategic Climate Fund (SCF) established by Multilateral Development Banks (MDBs) under the Climate Investment Funds (CIF). The FIP sets out to catalyze policies and measures as well as mobilize funds to reduce deforestation and forest degradation and to promote sustainable forest management that leads to emission reductions, protection of carbon reservoirs and poverty alleviation.
2. Burkina Faso was approved by the FIP Sub-Committee Expert Group to become one of the pilot countries as a result of the participatory management of its forest resources and sharing of related experience with other countries. In March 2010, this choice was endorsed by the FIP Sub-Committee. In May 2010, Burkina Faso Government confirmed interest in FIP by sending a Confirmation Letter and a completed questionnaire to the FIP Sub-Committee.
3. At the invitation of Burkina Faso and with Government assistance (see Annex 1), a scoping mission was sent by MDBs to officially kick-start the FIP readiness process and oversee preparatory activities with government officials.
4. FIP Sub-Committee Operational Guidelines underscore the need for Multilateral Development Banks to directly and jointly discuss with pilot countries mechanisms for establishing such a program, as well as coordination with stakeholders in general.
5. The mission was led by Samuel YEYE, who is the designated FIP National Focal Point and Technical Adviser to the Minister of Environment and Livelihoods (MECV). The list of participants is appended as Annex 2. The MDB mission team consisted of Taoufiq Bennouna and Emmanuel Nikiéma, natural resource management specialists with the World Bank; Modibo Traore and Boué Zinso, senior natural resource management specialist and rural development specialist with the African Development Bank respectively; and Geneviève Compaoré, an economist with the International Finance Corporation (IFC).
6. The mission team expresses gratitude to the Government and to all stakeholders (national and local institutions, civil society organizations and private sector representatives, technical and financial partners) for their interest in the FIP and the quality and transparency of their inputs. The mission also wishes to acknowledge the Ministry of Environment and Livelihoods and World Bank Office in Ouagadougou for all their support.

## **II. PROGRESS OF THE MISSION**

7. The mission team was granted audience by His Excellency Salifou Sawadogo, Minister of Environment and Livelihoods, and held meetings with various stakeholders in compliance with its Terms of Reference (Annex 3).
8. Different stakeholders were consulted in order to identify avenues for co-operation with the FIP, as well as collaboration mechanisms which may develop existing efforts to help create a conducive environment likely

to build forest ecosystem resilience to climate change and variability (Annex 4: mission schedule, including the list of institutions and people the mission team met).

9. The various stakeholders showed lively interest in the FIP, the Government pledged to complete the process successfully and the partners reiterated their commitments.
10. Mission findings were reported back to the Minister of Environment and Livelihoods during a meeting with the mission team on October 13, 2010.

### III. JOINT MISSION FINDINGS

11. At the beginning of the mission, the Minister provided guidelines underscoring the need to get **straight to the point**, and recalled major Government achievements in the forest sector and in terms of surveys, analysis, human capacities and field work. It is therefore vital to replicate such achievements.
12. **The mission presented the FIP to all the stakeholders.** FIP purpose, objectives and procedures in Burkina were widely discussed, with focus on: **key priorities** to be covered by the FIP Investment Strategy; **key stakeholders** to be involved in strategy completion as well as their **roles** and **responsibilities**; operational **guidelines**, especially institutional **co-ordination mechanisms** of forest interventions. This ensured good understanding of FIP by all and harmonization of views to build a common stakeholder vision of FIP readiness in Burkina Faso. All participants welcomed FIP principles, reiterated their commitment to the program and their availability to support it under a transparent exchange and information sharing process.
13. **Forest-related governance:** Burkina Faso has made significant efforts to prepare and implement forest-related policies, plans, programs and strategies. The gender issue is a pillar of national policy and a National Gender Policy was adopted by Government in July 2009. In the legislative area, forest and environment codes were prepared in 1997 and reviewed in 2010. Meanwhile, enabling instruments are still awaited. Other tools such as environmental assessments should be strengthened (see Mr. Yeye's report, Annex 5). The FIP will support these policies and their implementation, especially through enabling instruments.
14. **FIP Coordination:** Government confirms that the FIP is placed under MECV supervision. In the reply to the FIP questionnaire, it is stated that the program should be **steered** by the National Orientation Committee (CNO) of the Ten-Year Environment and Livelihoods Action Plan (PDA/ECV). Burkina Faso Government informed the mission of recent institutional developments on environmental governance in the country, with climate change as a topical issue. Thus, a national committee on climate change is being established. As a result, Government is planning to involve the private sector in this committee which is bound to become a cross-sectoral and multi-stakeholder committee for FIP co-ordination dubbed **REDD+ Committee**. Its Terms of Reference, composition and operational guidelines shall be defined by a ministerial order to be submitted to MDB representatives. The deadline for this activity is **October 31, 2010**.
15. **Deadline for submitting FIP-Burkina Faso to the FIP-SC for endorsement:** The Government intends to officially submit its strategy and FIP Investment Program to the FIP-SC in **May 2011** for endorsement during the **FIP-SC meeting billed for June 2011**. An action plan was prepared and approved by the mission team to ensure official submission of this strategy as planned (see below).
16. Setting up a **standing technical team:** It was decided that a multi-sectoral national technical team of no more than 4 experts would be established to prepare the project strategy and concept papers on time. This team will carry out all preparatory FIP activities. Its TORs and operational guidelines will be spelled out in an order signed by the MECV to be submitted to MDB representatives by **October 31, 2010**. The team will launch its activities on November 1, 2010 at the latest.

17. **Types of FIP activities:** Discussions and consultation with stakeholders corroborate Burkina Faso's irrefutable achievements in the area of forestry, and in terms of strategy and legislation, knowledge and fieldwork. The FIP should build on this and replicate the good practices. Activities such as knowledge of the national forest potential and its contribution to national economy, the cost of plant canopy degradation, availability of a multi-scale information and monitoring system, support to further involvement of private stakeholders, forest product valorization and diversification, and further involvement in research should be taken into account for FIP readiness in Burkina Faso.

18. **Current Initiatives/Projects/Programs**

- i. Within the framework of **REDD+**, Burkina Faso prepared an action plan in order: (i) to finalize identification and scale up current mitigation measures; (ii) to assess forest conservation and sustainable management initiatives in terms of good practices and lessons learnt; (iii) to devise and implement a national mitigation action plan; (iv) to devise a REDD+ strategy for Burkina Faso, build adaptation to tools and methods, and develop and implement REDD/REDD+ projects. Burkina Faso also organized a REDD+ training workshop which suggested to develop in the short-term a roadmap based on: (i) institution of an ad hoc committee to establish a national REDD unit; (ii) awareness raising, sensitization and information activities to ultimately mainstream REDD+ into development policies and programs; and (iii) diagnosis or taking stock of resources, institutions, legal aspects, etc. In line with its objectives, the main purpose of the FIP is to support Government's REDD efforts, especially through (i) a REDD readiness strategy; (ii) REDD readiness strategy building efforts in order to implement policies and measures resulting from multi-stakeholder REDD planning; (iii) leveraging multi-sectoral compliance to boost REDD strategy implementation at national and local levels; (iv) scaling-up program financing.
- ii. **Forest Carbon Partnership Fund (FCPF):** From June 28 to July 1, 2010, a mission led by the Minister of Environment and Livelihoods participated in Georgetown (Guyana) in the sixth meeting of the Participants Committee of the Forest Carbon Partnership (FCPF) during which 12 resolutions and decisions were made, including the decision to grant Burkina Faso an observer status.
- iii. **Development Projects:** Twenty projects and programs on forest governance currently implemented by the Ministry of Environment and Livelihoods focus on: (i) participatory and sustainable natural resource management; (ii) silting control; (iii) food safety through exploitation of non-wood forest products; (iv) community involvement in forest management; (v) protected area management; (vi) plant production; (vii) sustainable land management; and (viii) climate change.

19. **Civil society:** The civil society plays a key role in environmental management in general and forest resource management in particular. However, this notion is rather blurred because it covers environmental protection NGOs and associations, traditional rulers and religious leaders. A better organized civil society may actually induce behavioral change in the area of natural resource management in general and forest resource management in particular. Wide consultation is needed to build FIP ownership and compliance. The decentralization approach applied since 2004 has provided communities with local level interlocutors such as Village Development Committees (CVDs) and councils. There are 302 rural councils and 45 urban councils managed by an elected mayor, who is assisted by a municipal council. Conversely, grassroots community organizations (OCBs) are much active on the field in the area of forest resource management.

20. In Burkina Faso, the **private sector** (represented by the Chamber of Commerce) is not much involved in forest management. It needs better organization and training to ensure sustainable forest resource exploitation. Currently, private stakeholders involved in forest management as a main or secondary activity are: (i)

industrial wood companies, especially the two sawmills (in Banfora); (ii) utility wood operators for private use; (iii) fuelwood traders; and (iv) non-wood forest product users, including traditional healers.

21. **Technical and Financial Partners (TFPs): Most technical and financial partners are involved in development projects and programs with a forest management component** because forest management funding is mostly external in Burkina Faso. TFPs are organized under the Consultation Forum of Environmental TFPs. In the specific area of climate change, Japan and Norway are major NAPA sponsors. GEF provides assistance through UNDP. Furthermore, at the Global Forum on Sustainable Development which was organized in Burkina Faso from October 9 to 11, 2009, almost all TFPs got involved in FIP design one way or the other.
22. **Joint Mission:** A decision was made to schedule the joint mission in January 2011. Draft TORs of this mission are appended to this document (Annex 6) and will be completed and finalized before official submission to the FIP-SC by December 2010.
23. **Action plan for Joint Mission preparation**
  - i. Identifying the profiles of consultants to be hired in order to help the technical team devise the FIP Investment Strategy (forest manager, agro-economist, economic planner, climate change, territorial development, decentralization, governance specialists, environmentalist) and draw up TORs for consultants to be hired: 10/20/2010
  - ii. Recruiting consultants (compliance with WB procedures): **publication on 10/27/10; hiring of consultants on 11/15/10, signing of contracts on 11/25/10**
  - iii. First draft of FIP Investment Strategy: **12/20/10**
  - iv. Review meetings (VC/AC) on process status (Government, MDBs): 11/15/10; 12/15/10
24. **PPF of \$US 250,000 for program design:** Government confirms interest in PPF and looks forward to its prompt allocation to ease program preparation. In this wise, Government prepared a request including all consultancy costs and consultation costs with stakeholders.
25. **Participation in the next FIP-SC meeting in Washington in November 2010:** Two people were assigned to take part in FIP meeting, and mission team members reminded that they were keen on supporting the design of this mission.

## Roadmap

Activity	Sub-activity	Deadline
Sending PPF application		10/20/10
Setting up of the REDD+ Committee	Finalization of TORs	10/21/10
	Validation of TORs	10/22/10
	Committee established	10/31/10
Setting up of the technical team	Finalization of TORs	10/21/10
	Validation of TORs	10/22/10
	Technical team established	10/31/10
Development of the strategy	TORs of consultants	11/03/10
	Validation of TORs	11/05/10
	Hiring of consultants	11/17/10
	First draft of Strategy	11/30/10
	Workshops	November 3 and December 1
	AC/VC strategy discussion	11/15/10 12/15/10

	Draft 2 of Strategy	12/20/10
Joint Mission	Finalization of TORs	11/01/10
	Confirmation Letter from Burkina Faso Government	11/15/10
	Official submission of Letter to FIP-SC Draft Strategy	11/30/10
	Strategy finalization + project ideas	01/24/2011 to 02/04/2011
	Finalization of DD	02/11/11
Submission of FIP Strategy + project ideas		02/14/11
Posting on websites		02/14/11
FIP formulation + CN of projects	Hiring of consultants	03/01/11
	Workshops	January, February, March, April and May (1 week per month)
	AC/VC	01/15/11 02/15/11 03/15/11 04/15/11 05/15/11
	Finalization of program + CN	
2 <sup>nd</sup> Joint Mission	TORs of the mission	02/15/11
	Submission of Confirmation Letter + TORs to the FIP-SC	03/15/11
	National workshop	04/15/11
Official submission of investment program + CN of projects		May 2011
Posting on websites		May 2011